

C-PACE Gains Ground on Mortgages

Continued sluggishness in the lending market is setting the stage for an increase in commercial Property Assessed Clean Energy financing.

The outcome, market professionals believe, is that C-PACE capital will come to represent ever-larger portions of the debt on existing properties and, especially, new projects — in some cases rivaling the sizes of senior mortgages.

Several factors are at play. Property owners and developers are under mounting pressure from current and prospective tenants to improve sustainability standards. But rising interest rates and falling property values have sharply constrained the availability of traditional financing since early 2022.

C-PACE financing, meanwhile, often has been used in place of more-expensive mezzanine loans — which in turn are almost always smaller than senior mortgages. But now, C-PACE capital is available at lower costs than many first mortgages.

That's a reflection of C-PACE structures, which create liens senior to any mortgages, with repayments flowing through property-tax bills. While interest rates vary based on loan size and other factors, C-PACE financing for heavy construction often can offer savings of 3 to 7 percentage points versus heavy-construction loans.

C-PACE rates also are fixed, while construction loans often are floaters.

What's more, the amounts of C-PACE financing available can rival or even exceed what's available from mortgage lenders. That's especially the case when the improvements that qualify for C-PACE programs — mainly energy- and water-efficiency upgrades — wouldn't boost property values enough to meet underwriting standards for senior loans.

Senior mortgage lenders must consent to any C-PACE financing and can foreclose upon the properties and assume those facilities, regardless of their relative sizes. The upshot:



Some might not object to supplying smaller proportions of their borrowers' financing, particularly if doing so reduces overall debt costs.

Alexandra Cooley, chief investment officer at **Nuveen Green**
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Capital, said borrowers and senior lenders alike are interested in maximizing C-PACE proceeds. “With pullbacks in supply from traditional sources of lending, C-PACE can be among the lowest-cost options for CRE capital stacks,” Cooley said. “We’ve seen an increasing number of capital stacks where the mortgage is closer to equal sizing to C-PACE, whereas traditionally the mortgage is two to three times [bigger].”

Other C-PACE lenders describe a similar environment.

In July, for example, **Infiniti Loft Investors** obtained \$13.8 million of C-PACE financing from **PACE Loan Group** on a gutted hotel in Kissimmee, Fla., that it is converting to workforce housing. That exceeded the size of a \$9.1 million mortgage from a regional bank that also was part of the financing package.

Infiniti plans to use the C-PACE proceeds for insulation, LED lighting, high-efficiency windows, new heating and cooling systems, and plumbing fixtures — at a projected annual savings of \$447,990. There is no mezzanine debt on the property, which the firm plans to open in May 2024.

Another factor supporting an increase in the percentages of C-PACE capital represented in financing packages: As mortgage lenders pull back, property owners are deleveraging. Before the **Federal Reserve** began raising interest rates, **CastleGreen Finance** routinely participated in arrangements in which the first-mortgage and C-PACE proceeds represented combined loan-to-value ratios of 75% to 85%. At the time, the PACE portions were sized at one-third to one-half of the amount of the mortgage. Now, it’s rare to see combined LTVs exceeding 70%. And the PACE component is typically at least half the size of the mortgage, and sometimes more.

CastleGreen recently has underwritten some C-PACE

financings that were nearly as large as the mortgages.

Another lender, **PACE Equity**, is preparing to close on two projects with nearly equal or greater C-PACE funding than construction-loan financing. Both also take advantage of tax credits and other incentives.

The increased proportions of C-PACE financing are “not so much that PACE is becoming bigger; it’s that first-mortgage lenders are scaling back and in some cases being more flexible as to how much PACE they will allow,” CastleGreen managing partner **Sal Tarsia** said.

That said, C-PACE financing is limited to the values of the improvements the loans directly fund — meaning such arrangements are unlikely to ever displace or replace mortgage debt entirely for efficiency improvements. What’s more, some jurisdictions limit proceeds as a percentage of the overall value of a property, typically at 25% to 30%, PACE Loan Group chief executive **Rafi Golberstein** said.

C-PACE terms generally coincide with the expected lives of the improvements the loans finance. When used for redevelopment or new construction, however, borrowers often refinance within a few years — something that generally is possible by negotiating prepayment penalties in advance.

In many jurisdictions, C-PACE capital also is available retroactively against previously completed energy-efficiency projects, with the proceeds used to fund other improvements or to repay existing debt. In those cases, the C-PACE financing can come two or three years after the completion of the projects, Golberstein said.

The move toward maximizing C-PACE proceeds comes as the industry is scaling up in general. The largest C-PACE loan to date, for \$255.9 million, was **originated** in June by **Counterpointe Sustainable Real Estate** for **Westbrook Partners** on a residential-condominium development in San Francisco. ❖

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